



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 5

77 WEST JACKSON BOULEVARD
CHICAGO, IL 60604-3590

00001

EPA Region 5 Records Ctr.



247973

REPLY TO THE ATTENTION OF:

ACTION MEMORANDUM

HSE-5J

DATE: FEB 11 1995

SUBJECT: ACTION MEMORANDUM - Request for a Ceiling Increase
for the David Chemical Site, Chicago, Cook County,
Illinois (Site ID# XG)

for FROM: Peter Guria, On-Scene Coordinator *Donald Bruce*
Emergency and Enforcement Response Branch - Section 2

THRU: Jodi Traub, Associate Division Director
Office of Superfund *Cliff Branda for JT 1/31/95*

TO: William E. Muno, Director
Waste Management Division

I. PURPOSE

The purpose of this Memorandum is to obtain your approval for a ceiling increase of \$ 460,900 to continue response actions to mitigate threats to human health and the environment posed by the presence of uncontrolled hazardous substances (chromic acid, chromium, and flammable liquids and solids) located at the David Chemical site (DC), 4650 West 5th Avenue, Chicago, Cook County, Illinois. The United States Environmental Protection Agency (U.S. EPA) initiated a federal removal action on October 18, 1994, to mitigate the threats posed at the site. This action is being taken pursuant to Section 104 (a)(1) of the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA), as amended, by removing acid, base, flammable, organic and inorganic solids and liquids contained in drums, bags, and small containers. These hazardous materials have been consolidated and secured into appropriate Department of Transportation (DOT) shipping containers and are awaiting disposal. Additional funding is necessary to cover adjustments to the Emergency Response Cleanup Services (ERCS) contractor costs for equipment, security services, additional drum and soil sampling and laboratory analysis, and transportation and disposal not anticipated in the September 20, 1994, Action Memorandum (Attachment 1).

The site is not on the National Priorities List (NPL), and once the Removal action is complete no further action will be required at the site.

II. SITE CONDITIONS AND BACKGROUND

CERCLIS ID# IL 0000382119

A. Physical Location

The DC site is located at 4650 West 5th Avenue, Chicago, Cook County, Illinois. The site is situated in a light industrial/residential area with 5th Avenue defining the site's southern boundary and consists of a small one story cinder block building, approximately 95' x 100' in size. The facility is bordered immediately to the west by a small fenced area containing barricade materials and Kilpatrick Avenue, and to the north by a narrow alleyway which separates the site from a fence and barricade manufacturer. A rail yard is located some distance south of 5th Avenue. Residential homes are located approximately 60 yards to the northwest along Arthington Street, and Sumner Elementary school is located 3 blocks to the east. The surrounding neighborhood is comprised of low income housing and prostitution and gang violence are commonplace. The population within one square city block is approximately 200.

B. Site Description and Background

Please see the attached September 20, 1994, Action Memorandum.

The DC site is owned by a private citizen who accepted spent plating waste to produce cleaning agents and detergents. Operations began sometime in 1987 and included the manufacturing of cleaning chemicals and detergents for the plating, automatic car wash, and portable toilet industries. DC utilized a number of strong acids (chromic and hydrochloric), bases, chlorinated compounds, phosphates, sodium nitrate, and industrial dyes and perfumes in the manufacturing process. Fluoroboric acid was used to adjust the pH of cleaning agents. The chromic acid was obtained from an electroplating company located in Fox Lake, IL. The manufacturing of detergents for car wash operators and portable toilet companies continued until September 1993.

The original Action Memorandum for this site was signed on September 20, 1994. The U.S. EPA mobilized the ERCS and Technical Assistance Team (TAT) contractors to the site on October 18, 1994, and initiated removal activities. Actions to date have consisted of: staging, sampling, and hazard characterization of 671 drums and 220 small containers (small containers are those 5 gallons and less); the development of waste stream composite groups; consolidation of liquids, solids, and semi-solid hazardous substances into appropriate DOT shipping containers; sampling and analysis of identified waste composite groups for treatment and/or disposal; and, the disposal of wastes.

C. Current Site Conditions

Site activities have proceeded at a swift and efficient pace since contractor mobilization on October 18, 1994. During mobilization activities the neighborhood business owners, City officials, and police department briefed the OSC on the high incidence of local gang, prostitution, and drug activity in this small section of the City. As a result, a bonded, armed security service was subcontracted through ERCS to provide for protection of the ERCS crew, members of the TAT, and U.S. EPA personnel.

As drum staging and sampling activities began, it became apparent that the number of drums and containers observed during the May 27, 1994, site assessment was significantly more than estimated. At the time of the site assessment, only 300 55-gallon drums were thought to be in the building. Upon completion of drum staging activities, a total of 671 drums and 220 small containers had been staged, sampled and hazard characterization performed. Chemical identification of drums, bagged materials, and small containers was performed on site using simple field characterization tests. A total of 768 samples were characterized and a total of 14 waste categories developed. Composite samples were collected from each waste stream and sent to an off-site laboratory for analysis. This analysis was used to characterize the waste for treatment and disposal. Waste characterization reports were completed and sent to approved treatment and disposal facilities for acceptance.

At the time of facility operation general housekeeping was poor and numerous spills had occurred inside the building. This resulted in significant amounts of chromic acid and other hazardous substances on the floor. Chromium dust was also found on materials and structures throughout the building. Field screening of samples collected from the floor indicated elevated levels of hexavalent chromium (Cr^{+6} , a known human carcinogen) had been spread throughout the building. The floor of the building is cracked, broken, and earthen in several areas. Since the roof of the building continues to deteriorate rapidly, any rainwater that enters accumulates on the floor, resulting in the potential migration of chromium into the concrete floor and soil beneath the building. Floor drains prior to U.S. EPA response actions were not blocked and the potential for contaminant migration to the combined sewer system was high. Field sampling and screening of sewer catch basins located in 5th Avenue have revealed trace levels of Cr^{+6} [<25 parts per million (ppm)].

The ceiling increase, if approved, will be used to complete the disposal of the additional volume of waste generated from the increased number of drums and small containers. It will also be used to conduct an extent of contamination sampling and analysis plan to determine the magnitude of chromium contamination in the concrete floor and soil beneath and surrounding the building.

D. Other actions to date.

Please see the attached September 20, 1994, Action Memorandum.

The State of Illinois continues to pursue criminal violations against the owner of the DC site for the improper storage, use, and disposal of RCRA hazardous waste. The case is scheduled to go to trial in Cook County Circuit Court on March 4, 1995.

**III. THREAT TO PUBLIC HEALTH OR WELFARE OR THE ENVIRONMENT,
AND STATUTORY AND REGULATORY AUTHORITIES**

Conditions at the DC site present a release, and potential threat of release, of a CERCLA hazardous substance, threatening to public health, or welfare, or the environment based upon factors set forth in the National Oil and Hazardous Substances Pollution Contingency Plan (NCP), 40 CFR 300.415 (b) (2).

Please refer to the attached September 20, 1994, signed Action Memorandum, which outlines the specific threats.

IV. ENDANGERMENT DETERMINATION

Please see the attached September 20, 1994, Action Memorandum.

Presently, all drums and containers have been sampled, characterized, and consolidated into appropriate DOT shipping containers, and disposal of waste streams is underway. The presence of drums and containers of acids, caustics, volatile organic compounds, heavy metals, and flammable liquids and solids pose serious threats to human health and the environment through direct contact, ingestion, inhalation, or fire and explosion should the containers be allowed to deteriorate or become vandalized and a release occur. Access is currently restricted by locked doors and 24 hour security service. Previously, the facility had been vandalized by gaining access through the roof. The roof of the building is in such a severe state of deterioration that on several occasions rainwater has damaged containers and caused a release of material to migrate outside the facility and into the local sewer system. The actual or threatened releases of these hazardous substances, if not addressed by continuing response activities proposed in this Action Memorandum, and previously approved in the September 20, 1994, Action Memorandum, may present a threat of exposure to heavy metals, volatile organic compounds, flammable liquids and solids, and a potential threat of release to public health, or welfare, or the environment.

V. PROPOSED ACTIONS AND ESTIMATED COSTS

The purpose of this removal action is to continue response actions to mitigate the threats posed to public health, or welfare, or the environment by the presence of flammable, acidic, caustic, and organic/inorganic liquids and solids. Removal activities at the site will continue to include: 24 hour security service; transport and disposal of all characterized wastes identified and generated; sampling and laboratory analysis of the building floor and soil beneath and immediately surrounding the site; and removal of hazardous substances or contaminants found in the site soil and/or building above U.S. EPA action levels.

Specifically, the following activities are proposed:

- 1) Continue to implement site health, safety and security measures;
- 2) Continue to implement an air monitoring program during site activities;
- 3) Decontaminate and/or dispose of all RCRA-empty drums, bags, and small containers;
- 4) Conduct an extent of contamination sampling and analysis plan to determine the magnitude of hazardous substances and contaminants beneath and immediately surrounding the site;
- 5) Removal of affected soil and building materials above and beyond U.S. EPA action levels; and,
- 6) Transport and dispose of all characterized or identified hazardous substances, pollutants, wastes, or contaminants at a RCRA/CERCLA-approved disposal facility in accordance with the U.S. EPA Off-Site Rule 58 F.R. 49200, effective October 22, 1993.

Removal activities will require approximately an additional 45 on-site working days to complete. The threat posed by the presence of acid, caustics, flammable liquids and solids, volatile organic compounds, and hexavalent chromium meet the criteria listed in Section 300.415(b)(2) of the NCP and are consistent with any long-term remedial action which may be required.

The OSC has begun planning for the provision of post-removal site control, consistent with the provisions of Section 300.415(k) of the NCP. The nature of the removal, elimination of all air and surface threats, is, however, expected to eliminate the need for post-removal site control.

The detailed cleanup contractor costs are presented in Attachment 2 and estimated project costs are summarized below:

<u>EXTRAMURAL COSTS</u>	<u>CURRENT CEILING</u>	<u>PROPOSED INCREASE</u>	<u>NEW CEILING</u>
Cleanup Contractor	\$ 470,000	\$ 280,000	\$ 750,000
Contingency (15%)	<u>70,500</u>	<u>42,000</u>	<u>112,500</u>
Subtotal	540,500	322,000	862,500
Total TAT, incl. multiplier costs	108,000	42,000	150,000
Extramural Subtotal	\$ 648,500	364,000	1,012,500
Extramural Contingency (15%)	<u>97,275</u>	<u>54,600</u>	<u>151,875</u>
TOTAL, EXTRAMURAL COSTS:	\$ 745,775	\$ 418,600	\$1,164,375
<u>INTRAMURAL COSTS:</u>			
U.S. EPA Direct Costs \$30/hr x (450 Regional + 45 HQ hrs)	\$ 29,700	\$ 14,850	\$ 44,550
U.S. EPA Indirect Costs \$61/hr x (450 Regional hrs)	<u>54,900</u>	<u>27,450</u>	<u>82,350</u>
TOTAL, INTRAMURAL COSTS	\$ 84,600	\$ 42,300	\$ 126,900
	=====	=====	=====
TOTAL REMOVAL PROJECT CEILING ESTIMATE	\$ 830,375	\$ 460,900	\$1,291,275

The response actions described in this Memorandum directly address actual or threatened releases of hazardous substances, pollutants, or contaminants at the facility which may pose direct contact, inhalation, and migration threats to public health and safety and to the environment. These response actions do not impose a burden on affected property disproportionate to the extent to which that property contributes to the conditions being addressed.

Applicable or Relevant and Appropriate Requirements (ARARS)

All applicable, relevant, and appropriate requirements (ARARS) will be complied with to the extent practicable. Federal ARARS for this site include RCRA.

As the materials being dealt with are likely to be RCRA characteristic wastes, they will be handled accordingly. To the degree materials are treated on-site, treatment will meet RCRA land disposal restrictions found in 40 CFR Part 268. To the degree materials are sent off site, RCRA manifesting requirements will be complied with.

The materials will be sent to an acceptable RCRA treatment, storage, and/or disposal facility pursuant to the U.S. EPA Off-Site Rule.

A letter has been sent to Mr. Mark Retzlaff of the Illinois Environmental Protection Agency (IEPA) requesting that IEPA identify State ARARS. Any State ARARS identified in a timely manner for this removal action will be complied with to the extent practicable.

VI. CHANGE IN THE SITUATION SHOULD ACTION BE DELAYED

Given the site conditions, the nature of the hazardous substances documented on site, and the potential exposure pathways to nearby populations described in sections II and III above, actual or threatened releases of hazardous substances from the DC site, if not addressed by implementing the response actions selected in this Action Memorandum, may present an imminent and substantial endangerment to public health, or welfare, or the environment.

VII. ENFORCEMENT

For administrative purposes, information concerning confidential enforcement strategy for this site is contained in the Confidential Enforcement Addendum.

VIII. RECOMMENDATION

This decision document represents a continuation of the selected removal action for the David Chemical site, located in Chicago, Cook County, Illinois and developed in accordance with CERCLA, as amended by SARA, and not inconsistent with the NCP. This decision is based upon the Administrative Record for the site. Attachment 3 identifies the items that comprise the Administrative Record upon which the selection of the removal is based.

Because the conditions at the site meet the NCP Section 300.415(b)(2) criteria for a removal action, your approval of this ceiling increase request is recommended. The estimated increase of \$460,900, brings the total project costs to \$1,291,275, of which up to \$1,014,375 may be used for cleanup contractor costs. You may indicate your decision by signing below:

APPROVE: *Stephen Spindler* DATE 2/1/95
for Director
Waste Management Division

DISAPPROVE: _____ DATE _____
Director
Waste Management Division

**Enforcement Addendum
Attachments**

1. Detailed Cleanup Contractor Cost
2. Administrative Record Index

cc: E. Watkins, U.S. EPA, 5202-G
L. Eastep, Illinois Environmental Protection Agency
D. Henne, U.S. Department of the Interior

bcc: A. Baumann, HSRL-5J
R. Karl, HSE-5J
J. Cisneros, HSE-5J
O. Warnsley, CRU, HSRLT-5J
T. Lesser, P-19J
F. Myers, MF-10J
EERB Read File (C.Beck)
EERB Delivery Order File (M.Gustafson)
EERB Site File (Earl Brenamenn, SF Central File Room)
Contracting Officer, MC-10J
P. Guria, HSE-5J
L. Beasley, HSE-5J
B. Warning, CM-29A

ENFORCEMENT ADDENDUM

Redacted - not relevant to the selection of the removal action.

11

ATTACHMENT 1

ACTION MEMORANDUM



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 5
77 WEST JACKSON BOULEVARD
CHICAGO, IL 60604-3590

REPLY TO THE ATTENTION OF
HSE-5J

DATE: SEP 20 1994

SUBJECT: ACTION MEMORANDUM - Request for a Time-Critical,
Removal Action at the David Chemical Site,
Chicago, Cook County, Illinois
(Site ID# XG)

FROM: Peter Guria, On-Scene Coordinator
Emergency and Enforcement Response Branch - Section 2

TO: William E. Muno, Director
Waste Management Division

THRU: Jodi Traub, Associate Division Director
Office of Superfund *R. Karl for*

I. PURPOSE

The purpose of this Memorandum is to obtain your approval to expend up to \$ 830,375 to mitigate threats to human health and the environment posed by the presence of uncontrolled hazardous substances (chromic and acetic acid, caustic materials with pH values ranging between <1.0-9.9, and flammable liquids) located at the David Chemical site (DC), 4650 West 5th Avenue, Chicago, Cook County, Illinois. The proposed action is being taken pursuant to Section 104 (a)(1) of the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA), as amended, by removing acid, base, flammable, organic and inorganic solids and liquids contained in drums and small containers. It is estimated that the removal action will require 90 on-site working days to complete. The proposed removal action is a time-critical removal due to conditions at the site.

The site is not on the National Priorities List (NPL).

II. SITE CONDITIONS AND BACKGROUND

CERCLIS ID# IL 0000382119

A. Physical Location

The DC site is located at 4650 West 5th Avenue, Chicago, Cook County, Illinois. The site is situated in a light industrial/residential area with 5th Avenue defining the site's southern boundary and consists of a small one story cinder block building.

The facility is bordered immediately to the west by a small fenced area containing barricade materials and Kilpatrick Avenue, and to the north by a narrow alleyway which separates the site from a barricade manufacturer. A rail yard is located some distance south of 5th Avenue. Residential homes are located approximately 60 yards to the northwest along Arthington Street, and Sumner Elementary school is located 3 blocks to the east. The population within one square city block is approximately 200.

B. Site Description and Background

The DC site is currently owned by a private citizen who accepted spent plating waste to produce cleaning agents. According to the owner, operations began sometime in 1987 and included the manufacturing of cleaning chemicals and detergents for the plating, automatic car wash, and portable toilet industries. DC utilized sodium bisulfate, chromic acid, chlorinated compounds, and industrial dyes and perfumes in the manufacturing of cleaning agents. Phosphates, chlorinated compounds, and sodium nitrate were utilized in the production of detergents. Fluoroboric acid was reportedly used to adjust the pH of the cleaning agents. The chromic acid was obtained from an electroplating company located in Fox Lake, IL. The manufacturing of electroplating cleaners was discontinued in 1993; however, manufacturing of detergents for car wash operators and portable toilet companies continued until September 1993.

On April 8, 1993, personnel from the Chicago Fire Department, Chicago Department of Environment (CDE), and Metropolitan Water Reclamation District (MWRD) responded to a release of an unknown liquid from the facility. An orange substance was observed migrating from under a garage door facing 5th Avenue and a green liquid was seen running along the curb side of the street toward the sewer. The site owner stated that the roof of the building leaked and that fiber drums containing barium sulfate and trisodium phosphate were damaged by rain water and had released the material. The fire department's HAZMAT Team cordoned off the affected area of the street and advised the facility owner of proper cleanup procedures. The HAZMAT Team then entered the building and observed numerous drums containing surfactants and phosphates.

On July 15, 1993, an environmental contractor for the Illinois Environmental Protection Agency (IEPA) conducted a Resource Conservation and Recovery Act (RCRA) inspection of the electroplating facility located in Fox Lake, Illinois. The inspector was informed by facility representatives that the David Chemical Company picked up and transported the facility's spent chrome plating solution. When contacted by the IEPA contracted inspector, a David Chemical representative stated that nitric and sulfuric acid are added to the spent solution to raise the chrome level for use as iridescent chromate in cadmium plating.

The DC representative stated that this process had been used for years.

On August 18, 1993, IEPA, accompanied by the Illinois State Police Department (ISP), conducted a sampling and inspection at the DC site. No representative of David Chemical was present and the facility appeared to be closed. Numerous 55-gallon drums were observed outside a bay door at the southeast corner of the building. A green colored liquid was observed migrating from the bay door to the sidewalk. The bay door was partially open; however, a locked steel security gate prevented entry. Several drums and small containers could be seen inside the building along with trash and debris. IEPA personnel collected two samples of the green liquid and soil from the sidewalk area. Analytical results of these samples revealed a Toxicity Characteristic Leachate Procedure (TCLP) chromium level of 831 parts per million (ppm).

On September 4, 1993, personnel from the IEPA, ISP, and MWRD executed a search warrant at the DC site for the purpose of collecting samples and conducting an inspection for possible RCRA violations. A representative of David Chemical was present to facilitate access to drums and containers located inside the building. A total of four drum and two floor samples were collected for laboratory analysis. Drums and containers were found to be stored in a haphazard fashion. Some appeared to be laying on their sides and in various stages of deterioration. Laboratory results of drum and floor samples indicated TCLP levels of chromium ranging between 330 and 4,082 milligrams per liter (mg/l), and TCLP levels of lead between 26 and 85 mg/l.

On May 27, 1994, the U.S. EPA Emergency and Enforcement Response Branch (EERB) conducted a site assessment of the DC site to evaluate threats posed to human health and the environment. The U.S. EPA On-Scene Coordinator (OSC) and Technical Assistance Team (TAT) conducted air monitoring and collected solid and liquid samples from drums, small containers, and material from the floor of the facility. Approximately 300 55-gallon drums were observed throughout the site, many open and in various stages of deterioration, stacked two and three rows high upon pallets. Labels on some of the drums indicated acids, caustics, and flammable compounds. An unknown number of small containers (five gallons or less) and bagged materials were also found throughout the facility in various states of deterioration. The roof of the building was observed to be in extremely poor condition, with large gaping holes above areas containing drums and paper bags of material.

Air monitoring results inside the building indicated volatile organic vapor ranging between 4.5 and 12.6 ppm in the breathing zone. A total of seven samples were collected from drums, small containers, plastic bags, and from the floor of the facility.

Analytical results revealed the presence of elevated levels of chromium (120,000 to 24,000 ppm), polynuclear aromatic hydrocarbons (PNAs), [ranging from 380 to 100 ppm], volatile organic compounds (VOCs), [methylene chloride at 12,200 ppm], and flammable liquids (flashpoint 115°F). Liquids present in some of the drums had pH values at <1.0 and 10 standard units.

C. Current Site Conditions

Access to the site is somewhat restricted by a locked personnel door and gated and locked overhead garage doors; however, according to the property owner, trespass occurs quite frequently through the roof of the building. Approximately 300 drums containing acids, caustics, and flammable liquids have been observed throughout the facility. Numerous small containers and bagged materials containing caustics and flammable materials have also been observed. Many of these drums, bags, and containers are in extremely poor condition, many open or deteriorating rapidly. Rainwater enters the facility through large openings in the roof and has damaged the containers sufficiently enough to release their contents.

Toxicity Characteristic Leachate Procedure (TCLP) analysis of solid samples collected by IEPA and U.S. EPA from drums and the floor of the facility revealed high levels of chromium ranging from 330 to 276,000 ppm and lead ranging from 26 to 86 ppm. These samples also exhibited pH values from <1.0 to 10 standard units. Two samples collected from drummed liquids were found to contain total chromium levels of 120,000 ppm and 24,000 ppm. One drum was found to contain a flammable liquid with a flashpoint of 115°F. The analytical results of the liquid and solid material indicate the presence of characteristic corrosive, ignitable, and toxicity characteristic wastes under the RCRA of 1976, as amended, and 40 CFR 261.21, 40 CFR 261.22, and 40 CFR 261.24.

D. Other actions to date.

The State of Illinois is currently pursuing criminal charges against the owner of the DC site for the improper storage, handling, and disposal of RCRA wastes. In addition, the IEPA has been conducting regular surveillance of the DC site to ensure that the site has remained secure.

The proposed cleanup activities in this Action Memorandum have been discussed in detail with Mark Retzlaff of the IEPA.

III. THREAT TO PUBLIC HEALTH OR WELFARE OR THE ENVIRONMENT,
AND STATUTORY AND REGULATORY AUTHORITIES

Conditions at the DC site present a release, and potential threat of release, of a CERCLA hazardous substance, threatening to public health, or welfare, or the environment based upon factors set forth in the National Oil and Hazardous Substances Pollution Contingency Plan (NCP), 40 CFR 300.415 (b)(2).

These factors include:

- a) actual or potential exposure to nearby human populations, animals, or the food chain from hazardous substances, pollutants or contaminants;

This factor is present at the facility due to the presence of corrosive and toxic liquids and solids found in drums and small containers. Label information on drums found on site indicate the presence of strong acids such as: chromic, fluoroboric, acetic, and hydrofluoric acids; as well as caustic sodium hydroxide. Drums containing flammable liquids, glycol ether and mineral spirits were also observed. Analytical results of samples collected from drums, small containers, and the floor of the facility have revealed TCLP chromium levels ranging from 330 to 276,000 ppm and TCLP lead levels ranging from 26 to 86 ppm. Elevated levels of volatile organic compounds such as methylene chloride (12,200 ppm), 1,1,1-trichloroethane (265 ppm), and toluene (165 ppm) are also present.

The high concentrations of the above materials exhibit the characteristics of corrosivity and toxicity of hazardous wastes under RCRA, 40 CFR 261.22, and 40 CFR 261.24, and are hazardous substances under section 101(14) of CERCLA. Chromic acid is a human carcinogen that can be absorbed through all routes of exposure, resulting in severe nose and throat irritation and stomach or kidney ailments. Contact with strong acids can result in severe skin or eye burns, and irritation to the nose, throat and respiratory tract. Volatile organic materials pose inhalation, ingestion, and direct contact hazards which can result in irritation to the respiratory tract, eyes, and skin. The facility owner has stated that trespass and vandalism regularly occur through the roof of the building. The corrosive and toxic nature of the acid, caustic liquids, and solids present direct contact, ingestion, and inhalation threats to public health should unauthorized access continue. The site is bordered by commercial businesses and private residences to the northwest.

- b) hazardous substances or pollutants or contaminants in drums barrels, tanks, or other bulk storage containers that may pose a threat of release;

This factor is present at the facility due to the existence of drums and small containers of acid, caustic, and toxic liquids and solids. Approximately over 300 drums and small containers have been identified throughout the facility, many open and in various states of deterioration. Drums have been observed stacked two and three high in an overcrowded portion of the building. Label information indicates corrosive and flammable liquids and/or solid material. Field sampling of some of the drums has indicated pH values ranging from <1.0 to 10.

The severely deteriorated and vandalized roof has numerous large holes resulting in continued exposure to the natural elements. One hole, approximately 20 feet by 20 feet in size, is situated directly above drums containing mineral spirits and hydrofluoric acid. On one occasion rainwater entering the facility through the roof caused several fiber drums to become damaged and release material. The drummed material combined with chromic acid sludge present on the floor resulted in a response from the CFD and MWRD to contain the release from the facility. Analytical results of a sample collected by the IEPA from the material which had migrated to 5th Avenue revealed TCLP chromium above 4,000 ppm. During the U.S. EPA site assessment, air monitoring conducted inside the building documented elevated levels of VOCs in the breathing zone, indicating the potential for a continued release of material from the facility. The present state of the facility's roof increases the potential for a release of material from the drums.

- c) weather conditions that may cause hazardous substances or pollutants or contaminants to migrate or be released;

This factor is present at the facility due to the continued vandalism and deterioration of the building's roof. Open drums containing acids, caustics, and flammable materials have been documented on site. If the building's roof is allowed to remain in its present condition, continued exposure of the drums and containers to the natural elements could accelerate deterioration and release their contents. On one occasion personnel from the CFD and MWRD have responded to the site to contain a release of chromic acid sludge which had migrated to the city sewer system. Additionally, deterioration of the drums and containers could result in mixing and migration of incompatible materials such as chromic acid, sodium hydroxide, calcium hypochlorite, and other volatile organic compounds.

d) threat of fire and explosion;

This factor is present at the facility due to the presence of drums and small containers of flammable liquids. Analytical results of samples collected from drums revealed liquids with a flashpoint of 115°F, exhibiting the characteristic of ignitability under RCRA 40 CFR 261.21. Several five gallon containers labelled as flammable isopropyl alcohol have also been observed at the facility. The site is not in continuous operation and vandalism is common. Should unauthorized access to the building continue, the potential for arson remains high.

e) the unavailability of other appropriate Federal or State response mechanisms to respond to the release;

This factor supports the actions proposed by this Memorandum at the facility because neither the IEPA nor the City of Chicago have the necessary resources, or clean up contractor mechanisms in place, to respond to this time-critical situation.

IV. ENDANGERMENT DETERMINATION

The current site conditions, the presence of drums and containers of acids, caustics, volatile organic compounds, heavy metals, and flammable liquids pose serious threats to human health and the environment through direct contact, ingestion, inhalation, or fire and explosion should a release occur. Chromium and lead exhibit the characteristic of toxicity under 40 CFR 261.24 (D007, D008) flammable liquids found at the site exhibit the characteristic of ignitability under 40 CFR 261.21, and drums containing liquids with pH values of <1.0 exhibit the characteristic of corrosivity under 40 CFR 261.22, and all are hazardous substances under section 101(14) of CERCLA. Access is restricted by locked doors, but on several occasions the facility has been vandalized by gaining access through the roof. The roof of the building is in such a severe state of deterioration that on several occasions rainwater has damaged containers and caused a release of material to migrate outside the facility. The actual or threatened releases of these hazardous substances, if not addressed by implementing the response action proposed in this Action Memorandum, may present a threat of exposure to heavy metals, volatile organic compounds, and flammable liquids, and a potential threat of release to public health, or welfare, or the environment.

V. PROPOSED ACTIONS AND ESTIMATED COSTS

The purpose of this removal action is to mitigate the threats posed to public health, or welfare, or the environment by the presence of deteriorating and/or leaking drums and containers of flammable, acidic, caustic, and organic/inorganic liquids and

solids. Removal activities at the site are to include: sampling and characterization of all drums, small containers, and floor material; consolidation of all characterized hazardous substances and wastes; decontamination of emptied drums and building walls and floors; and, disposal of all characterized wastes identified and generated during removal activities.

Specifically, the following activities are proposed:

- 1) Develop and implement site health, safety and security measures;
- 2) Develop and implement an air monitoring program during site activities;
- 3) Sample, characterize, consolidate, and secure all liquid and solid material found in drums, bags, pits, floor sumps, and small containers;
- 4) Decontaminate and/or dispose of all RCRA-empty drums, bags, and small containers;
- 5) Decontaminate all affected building walls, floors, and floor sumps, and conduct sampling to determine that elevated levels of hazardous substances and contaminants are below U.S. EPA action levels; and
- 6) Transport and dispose of all characterized or identified hazardous substances, pollutants, wastes, or contaminants at a RCRA/CERCLA-approved disposal facility in accordance with the U.S. EPA Off-Site Rule 58 F.R. 49200, effective October 22, 1993.

Removal activities will require approximately 90 on-site working days to complete. The threat posed by the presence of drums and small containers of acids and caustics (pH range: <1.0-9.9), flammable liquids (f.p. 115° F), volatile organic compounds (methylene chloride 12,000 ppm), and heavy metals (chromium 120,000-24,000 ppm) meet the criteria listed in Section 300.415(b)(2) of the NCP and are consistent with any long-term remedial action which may be required.

The OSC has begun planning for the provision of post-removal site control, consistent with the provisions of Section 300.415(k) of the NCP. The nature of the removal, elimination of all air and surface threats, is, however, expected to eliminate the need for post-removal site control.

The detailed cleanup contractor costs are presented in Attachment 1 and estimated project costs are summarized below:

EXTRAMURAL COSTS

Cleanup Contractor	\$ 470,000
Contingency (15%)	<u>70,500</u>
Subtotal	540,500
Total TAT, including multiplier costs	<u>108,000</u>
Extramural Subtotal	\$ 648,500
Extramural Contingency (15%)	<u>97,275</u>
TOTAL, EXTRAMURAL COSTS:	\$ 745,775

INTRAMURAL COSTS:

U.S. EPA Direct Costs \$30/hr x (900 Regional + 90 HQ hrs)	\$ 29,700
U.S. EPA Indirect Costs \$61/hr x (900 Regional hrs)	<u>54,900</u>
TOTAL, INTRAMURAL COSTS	\$ 84,600
	=====
TOTAL REMOVAL PROJECT CEILING ESTIMATE	\$ 830,375

The response actions described in this Memorandum directly address actual or threatened releases of hazardous substances, pollutants, or contaminants at the facility which may pose direct contact, inhalation, and migration threats to public health and safety and to the environment. These response actions do not impose a burden on affected property disproportionate to the extent to which that property contributes to the conditions being addressed.

Applicable or Relevant and Appropriate Requirements (ARARS)

All applicable, relevant, and appropriate requirements (ARARS) will be complied with to the extent practicable. Federal ARARS for this site include RCRA. As the materials being dealt with are likely to be RCRA characteristic wastes, they will be handled accordingly. To the degree materials are treated on-site, treatment will meet RCRA land disposal restrictions found in 40 CFR Part 268. To the degree materials are sent off site, RCRA manifesting requirements will be complied with.

The materials will be sent to an acceptable RCRA treatment, storage, and/or disposal facility pursuant to the U.S. EPA Off-Site Rule.

A letter has been sent to Mr. Mark Retzlaff of the Illinois Environmental Protection Agency (IEPA) requesting that IEPA identify State ARARS. Any State ARARS identified in a timely manner for this removal action will be complied with to the extent practicable.

VI. CHANGE IN THE SITUATION SHOULD ACTION BE DELAYED

Given the site conditions, the nature of the hazardous substances documented on site, and the potential exposure pathways to nearby populations described in sections II and III above, actual or threatened releases of hazardous substances from the DC site, if not addressed by implementing the response actions selected in this Action Memorandum, may present an imminent and substantial endangerment to public health, or welfare, or the environment.

VII. ENFORCEMENT

For administrative purposes, information concerning confidential enforcement strategy for this site is contained in the Confidential Enforcement Addendum.

VIII. RECOMMENDATION

This decision document represents the selected removal action for the David Chemical site, located in Chicago, Cook County, Illinois and developed in accordance with CERCLA, as amended by SARA, and not inconsistent with the NCP. This decision is based upon the Administrative Record for the site. Attachment 2 identifies the items that comprise the Administrative Record upon which the selection of the removal is based.

Because the conditions at the site meet the NCP Section 300.415(b)(2) criteria for a removal action, your approval of this request is recommended. The estimated total project costs are \$830,375, of which up to \$637,775 may be used for cleanup contractor costs. You may indicate your decision by signing below:

APPROVE:

Wm. E. Myers
Director
Waste Management Division

DATE 9/20/94

DISAPPROVE:

Director
Waste Management Division

DATE _____

Enforcement Addendum
Attachments

1. Detailed Cleanup Contractor Cost
2. Administrative Record Index

cc: E. Watkins, U.S. EPA, 5202-G
L. Eastep, Illinois Environmental Protection Agency
D. Henne, U.S. Department of the Interior

bcc: A. Baumann, HSRL-5J
R. Karl, HSE-5J
J. Cisneros, HSE-5J
O. Warnsley, CRU, HSRLT-5J
T. Lesser, P-19J
F. Myers, MF-10J
EERB Read File (M. Johnson)
EERB Delivery Order File (M. Gustafson)
EERB Site File (Char Gwizdala, SF Central File Room)
Contracting Officer, MC-10J
P. Guria, HSE-5J
L. Beasley, HSE-5J
B. Warning, CM-29A

ENFORCEMENT ADDENDUM

Redacted - not relevant to the selection of the removal action.

ATTACHMENT 1

DETAILED CLEANUP CONTRACTOR COST ESTIMATE
DAVID CHEMICAL SITE
CHICAGO, COOK COUNTY, ILLINOIS
AUGUST 1994

ERCS Personnel	\$ 20,000
ERCS Equipment and Materials	100,000
ERCS Subcontractors	25,000
Sampling and Analytical	25,000
Transportation and Disposal	<u>300,000</u>
TOTAL	\$ 470,000

ATTACHMENT 2

ADMINISTRATIVE RECORD INDEX DAVID CHEMICAL SITE CHICAGO, COOK COUNTY, ILLINOIS AUGUST 1994

<u>DATE</u>	<u>AUTHOR</u>	<u>RECIPIENT</u>	<u>TITLE/DESCRIPTION</u>	<u>PAGES</u>
04/08/93	Seaholm, D., City of Chicago, MWRD	Chicago Dept. of Environment	Special Investigation/ Incident Report	2
07/20/93	Schlichting, T., PRC, Environmental Management	Retzlaff, M., IEPA, DCI	Memorandum	1
08/18/93	Retzlaff, M., IEPA, DCI	IEPA File	RCRA Inspection and sample results	10
09/04/93	Retzlaff, M., IEPA, DCI	IEPA File	RCRA Inspection report and sampling results	20
09/14/93	Retzlaff, M., IEPA, DCI	Gould, C., IEPA, BOL/FOS	Memorandum	1
07/11/93	Ecology & Environment	Nabasny, G., U.S. EPA	Site Assessment	82
00/00/93	Guria, P. U.S. EPA, EERB	Muno, W., U.S. EPA, WMD	Action Memorandum	15

ATTACHMENT 2

DETAILED CLEANUP CONTRACTOR COST ESTIMATE
DAVID CHEMICAL SITE
CHICAGO, COOK COUNTY, ILLINOIS
AUGUST 1994

ERCS Personnel	\$ 30,000
ERCS Equipment and Materials	40,000
ERCS Subcontractors	100,000
Sampling and Analytical	50,000
Transportation and Disposal	<u>60,000</u>
TOTAL	\$ 280,000

ATTACHMENT 3

ADMINISTRATIVE RECORD INDEX
DAVID CHEMICAL SITE
CHICAGO, COOK COUNTY, ILLINOIS
AUGUST 1994

<u>DATE</u>	<u>AUTHOR</u>	<u>RECIPIENT</u>	<u>TITLE/DESCRIPTION</u>	<u>PAGES</u>
04/08/93	Seaholm, D., City of Chicago, MWRD	Chicago Dept. of Environment	Special Investigation/ Incident Report	2
07/20/93	Schlichting, T., PRC, Environmental Management	Retzlaff, M., IEPA, DCI	Memorandum	1
08/18/93	Retzlaff, M., IEPA, DCI	IEPA File	RCRA Inspection and sample results	10
09/04/93	Retzlaff, M., IEPA, DCI	IEPA File	RCRA Inspection report and sampling results	20
09/14/93	Retzlaff, M., IEPA, DCI	Gould, C., IEPA, BOL/FOS	Memorandum	1
07/11/93	Ecology & Environment	Nabasny, G., U.S. EPA	Site Assessment	82
09/20/94	Guria, P. U.S. EPA, EERB	Muno, W., U.S. EPA, WMD	Action Memorandum	15